

# COUNTY OF SAN LUIS OBISPO DEPARTMENT OF PLANNING AND BUILDING STAFF REPORT

# **Tentative Notice of Action**

DRC2015-00140

MEETING DATE CONTACT/PHONE APPLICANT FILE NO.

October 14, 2016 LOCAL EFFECTIVE DATE October 29, 2016 Brandi Cummings, Project Planner John and Dawn Turner

(805) 781-1006

SUBJECT

A request by **JOHN AND DAWN TURNER** for a Minor Use Permit (DRC2015-00140) to allow grading on slopes in excess of 20% for the construction of a 2,498 square foot, two-story, single family residence with a 675 square foot attached garage and approximately 563 square feet of deck area. The proposed project will result in the disturbance of approximately 5,084 square-feet of the 7,440 square foot vacant parcel. The proposed project is within the Residential Single Family land use category and is located at 2709 Santa Barbara Avenue, approximately 645 feet east of the Studio Drive and CA Highway 1 intersection, in the community of Cayucos. The site is in the Estero planning area.

RECOMMENDED ACTION

Approve Minor Use Permit/ Coastal Development Permit DRC2015-00140 based on the findings listed in Exhibit A and the conditions listed in Exhibit B.

ENVIRONMENTAL DETERMINATION

A Class 3 Categorical Exemption is proposed for this project.

LAND USE CATEGORY COMBINING DESIGNATION ASSESSOR PARCEL NUMBER SUPERVISOR DISTRICT 2

Geologic Study Area

PLANNING AREA STANDARDS:

Light and Glare, Resource Capacity and Service Availability, Geologic Study Areas, Building Height, Setbacks, Lot Coverage

Does the project meet applicable Planning Area Standards: Yes - see discussion

LAND USE ORDINANCE STANDARDS:

Local Coastal Program, Grading Adjustment

Does the project conform to the Land Use Ordinance Standards: Yes - see discussion

FINAL ACTION

This tentative decision will become final action on the project, effective on the 15<sup>th</sup> day following the administrative hearing, or on October 29, 2016, if no hearing was requested unless this decision is changed as a result of information obtained at the hearing or is appealed.

EXISTING USES:

Vacant lot

SURROUNDING LANDUSE CATEGORIES ANDUSES:

North: Residential Single Family/residences South: Residential Single Family/residences West: Residential Single Family/residences

Additional information may be obtained by contacting the Department of Planning & Building at: County Government Center  $\gamma$  San Luis Obispo  $\gamma$  California 93408  $\gamma$  (805) 781-5600  $\gamma$  Fax: (805) 781-1242

#### DISCUSSION

The applicant is proposing to grade on slopes over 20 percent in order to build a 2,498 square-foot, two-level single family residence with a 675 square-foot attached garage and approximately 563 square-feet of deck area. The property is currently vacant and is surrounded by single family residences. The project is located at 2709 Santa Barbara Avenue, in the community of Cayucos. As outlined below, the proposed project is consistent with the Cayucos Urban Area Standards of the Estero Area Plan as well as applicable Coastal Zone Land Use Ordinance standards and general plan policies.

#### PLANNING AREA STANDARDS

# Communitywide

Resource Capacity and Service Availability. Application for new land divisions and land use permits for new development shall be accompanied by letters from the applicable water purveyor and the Cayucos Sanity District stating their intent to serve the proposed project.

Staff comments: This project complies with this standard because the applicant submitted an intent-to-serve letter from the County Service Area 10A (Cayucos Water), dated March 23, 2016, and a will serve letter from Cayucos Sanitary District, dated June 16, 2016.

<u>Setbacks.</u> The following special setbacks apply in the Morro Strand area: front setback - 10 feet, side setback - 3 feet, rear setback - 5 feet.

Staff comments: This project complies with setbacks as follows: 15 feet 7 inches (front), 5 feet (left side), 4 feet 11 inches (right side), and 29 feet (rear).

## **Combining Designations**

<u>Geologic Study Area.</u> A geologic report prepared by a certified engineering geologist is required for hillside development.

Staff comment: This project complies with this standard because the applicant submitted an Engineering Geologic Investigation (GeoSolutions, Inc.) dated December August 18, 2015. The County Geologist reviewed the report and concurred with the conclusions and recommendations outlined in the report. The recommendations in the report will be implemented as conditions of approval, used by the plans examiner to review the construction plans and integrated into the design and construction of the residence.

# Residential Single Family

<u>Height Limitation</u>. New development shall not exceed 28 feet (above average natural grade) unless a more restrictive height limitation is specified.

Staff comment: This project complies with this standard. The overall residence is proposed at 22.5 feet high, above average natural grade.

<u>Building Face Height and Setback.</u> The maximum height of the front and rear building faces (including decks and balconies), as measured from the finished grade, shall be as shown in the following table, and the minimum setback from that building face to the next higher story shall be six feet.

Average Slope of Lot Prior to Grading (Percent)	Maximum Height of Front and Rear Building Face From Finished Grade (Ft.)
Less Than 20	22
20 and Greater	24

Staff comments: This project complies with this standard. The average slope of the lot is 23%; therefore, the allowable maximum building face height is 24 feet from finished grade. The proposed residence has a solid front building face of 20.3 feet above the finished grade, and a solid rear building face of 12 feet above the finished grade.

<u>Lot Coverage.</u> The maximum building footprint of all structures, including garages and carports, shall be 50 percent of the total area of the site. All covered decks, and the portions of uncovered decks and balconies that extend into any required setback, shall be included in the building footprint.

Staff comments: The project complies with this standard. The proposed lot coverage is 2,356 square feet (32 percent) of the 7,440 square foot lot.

### COASTAL ZONE LAND USE ORDINANCE STANDARDS

## Section 23.07.120: Local Coastal Program

The project site is located within the California Coastal Zone as established by the California Coastal Act of 1976, and is subject to the provisions of the Local Coastal Program.

# Section 23.05.034(b)(3): Grading Adjustment

Grading on slopes between 20% and 30% may occur by Minor Use Permit or Development Plan approval subject to the following:

- (i) The applicable review body has considered the specific characteristics of the site and surrounding area including: the proximity of nearby streams or wetlands, erosion potential, slope stability, amount of grading necessary, neighborhood drainage characteristics, and measures proposed by the applicant to reduce potential erosion and sedimentation.
- (ii) Grading and erosion control plans have been prepared by a registered civil engineer and accompany the request to allow the grading adjustment.

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- (iii) It has been demonstrated that the proposed grading is sensitive to the natural landform of the site and surrounding area.
- (iv) It has been found that there is no other feasible method of establishing an allowable use on the site without grading on slopes between 20% and 30%.

Staff comments: Construction of the proposed residence would necessitate grading on slopes between 20% and 30%. The proposed project complies with this standard because it is not located in close proximity to streams or wetlands and, as conditioned, the applicant will be required to submit grading, drainage, and sedimentation and erosion control plans for review and approval before issuance of construction and/or grading permits. The parcel does not contain a feasible building site on slopes less than 20%.

## Section 23.07.084: Geologic Study Area Combining Designation

All land use permit applications for projects located within a Geologic Study Area (except those exempted by Section 23.07.082) shall be accompanied by a report prepared by a certified engineering geologist and/or registered civil engineer (as to soils engineering), as appropriate.

Staff comment: This project complies with this standard because the applicant submitted an Engineering Geologic Investigation (GeoSolutions, Inc.) dated August 18, 2015. The County Geologist reviewed the report and concurred with the conclusions and recommendations outlined in the report. The recommendations in the report are implemented as conditions of approval, and will be used by the plans examiner to review the construction plans and integrated into the design and construction of the residence.

#### **COASTAL PLAN POLICIES:**

Following is a brief list of the Coastal Plan Policies (discussion of specific applicable policies following):

Shoreline Access: N/A

Recreation and Visitor Serving: N/A Energy and Industrial Development: N/A

Commercial Fishing, Recreational Boating and Port Facilities: N/A

Environmentally Sensitive Habitats: N/A

Agriculture: N/A

Public Works: 

Policy No(s): 1

Coastal Watersheds: 

■ Policy No(s): 7, 8, 9, 10 and 11

Visual and Scenic Resources: 
☐ Policy No(s): 2
Hazards: ☐ Policy No(s): 1 and 2

Archeology: N/A Air Quality: N/A

## **Public Works**

<u>Policy 1:</u> Availability of Service Capacity. New development shall demonstrate that adequate public or private service capacities are available to serve the proposed development.

Staff comments: This project complies with this standard because the applicant submitted an intent-to-serve letter from the County Service Area 10A (Cayucos Water), dated March 23, 2016, and a will serve letter from Cayucos Sanitary District, dated June 16, 2016.

## Coastal Watersheds

<u>Policy 7:</u> Siting of New Development. Grading for the purpose of creating a site for a structure or other development shall be limited to slopes of less than 20 percent, except existing lots of record in the Residential Single Family category and where a residence cannot be feasibly sited on a slope less than 20 percent.

Staff comment: The proposed project complies with this policy because the site has a uniform slope with an average of 23% and does not contain a feasible building site or adequate building areas where slopes less than 20%.

<u>Policy 8</u>: Timing of Construction and Grading. Land clearing and grading shall be avoided during the rainy season if there is a potential for serious erosion and sedimentation problems. All slope and erosion control measures should be in place before the start of the rainy season. Soil exposure should be kept to the smallest area and the shortest feasible period.

Staff comment: The proposed project is consistent with this policy because it is conditioned to require an erosion and sedimentation control plan when grading is conducted or left in an unfinished state during the period from October 15 through April 15.

<u>Policy 9:</u> Techniques for Minimizing Sedimentation. Appropriate control measures (such as sediment basins, terracing, hydro-mulching, etc.) shall be used to minimize erosion and sedimentation.

Staff comment: The proposed project is consistent with this policy because the applicant is conditioned to apply Best Management Practices in the selection and implementation of site maintenance.

<u>Policy 10:</u> Drainage Provisions. Site design shall ensure that drainage does not increase erosion. This may be achieved either through on-site drainage retention, or conveyance to storm drains or suitable watercourses.

Staff comment: The proposed project is conditioned to comply with this policy by meeting all drainage plan and erosion control measures required the San Luis Obispo County Public Works department.

<u>Policy 11:</u> Preserving Groundwater Recharge. In suitable recharge areas, site design and layout shall retain runoff on-site to the extent feasible to maximize groundwater recharge and to maintain in-stream flows and riparian habitats.

Staff comment: The proposed project is consistent with this policy because site grading has been designed to retain groundwater on-site to the extent feasible.

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### Visual and Scenic Resources

<u>Policy 2:</u> Site Selection for New Development. Permitted development shall be sited so as to protect views to and along the ocean and scenic coastal areas. Wherever, possible, site selection for new development is to emphasize locations not visible from major public view corridors. In particular, new development should utilize slope created 'pockets' to shield development and minimum visual instruction.

Staff comment: This project complies with this standard because the project does not significantly affect the visual quality as seen from major public corridors due to the viewing distances from public roads, including Highway 1.

#### Hazards

<u>Policy 1</u>: New Development. All new development proposed within areas subject to natural hazards from geologic or flood conditions (including beach erosion) shall be located and designed to minimize risks to human life and property.

Staff comment: The project complies with this standard because it is located and designed to minimize risks to human life and property.

<u>Policy 2</u>: Erosion and Geologic Stability. New development shall ensure structural stability while not creating or contributing to erosion or geological instability.

Staff comment: The project complies with this standard because the structure is required to be designed to ensure structural stability while not creating or contributing to erosion or geological instability. The applicant submitted an Engineering Geologic Investigation (GeoSolutions, Inc.) dated August 18, 2015. The County Geologist reviewed the report and concurred with the conclusions and recommendations outlined in the report

## COMMUNITY ADVISORY GROUP COMMENTS:

Cayucos Citizens Advisory Council (CCAC) – The CCAC Land Use Committee reviewed and supported the project during their meeting in July 2016. The CCAC recommended the Hearing Officer approve the project if staff determines it is consistent with County standards.

#### AGENCY REVIEW:

Public Works – Per attached referral response (Tomlinson, June 20, 2016), the project shall submit a drainage plan and Stormwater Control Plan at time of construction permit application.

Cayucos Fire – Per attached referral response (June 16, 2016), no comments.

California Coastal Commission – No response.

Cayucos Sanitary District – No response.

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Building Department – No response.

# **LEGAL LOT STATUS:**

The one existing parcel was legally created by the recordation of a certificate of compliance for Lot Line Adjustment COAL 15-0035, Parcel #3 (Document No. 2016-003148) at a time when that was a legal method of creating parcels.

Staff report prepared by Brandi Cummings and reviewed by Terry Wahler.

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